



U.S. IMMIGRATION

PROJECTING IMMIGRATION AS IT AFFECTS
THE SOCIAL SECURITY AREA

March 29, 2019
Technical Panel
Washington, DC

Office of the Chief Actuary
Social Security Administration

Overview



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- Definitions
- Projection Methodology
- Results
- Additional Issues
- More Information



What is Migration?

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Five types of migration:

- 1) Lawful permanent resident (LPR) immigration
- 2) Legal emigration
- 3) Other-than-LPR immigration
- 4) Other-than-LPR emigration
- 5) Adjustments of status (transfers)



LPR Immigration

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□ LPR immigration:

Foreign-born individuals, either new arrivals or adjustments of status, who are granted LPR status.

□ Legal emigration:

LPRs and citizens who leave the Social Security area.



Other-than-LPR Immigration

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□ Other-than-LPR immigration:

Individuals who enter the Social Security area without LPR status, such as undocumented immigrants, temporary workers, and students.

□ Other-than-LPR emigration:

Individuals from the OTL population who leave the Social Security area or adjust status to become LPRs.



Adjustments of Status

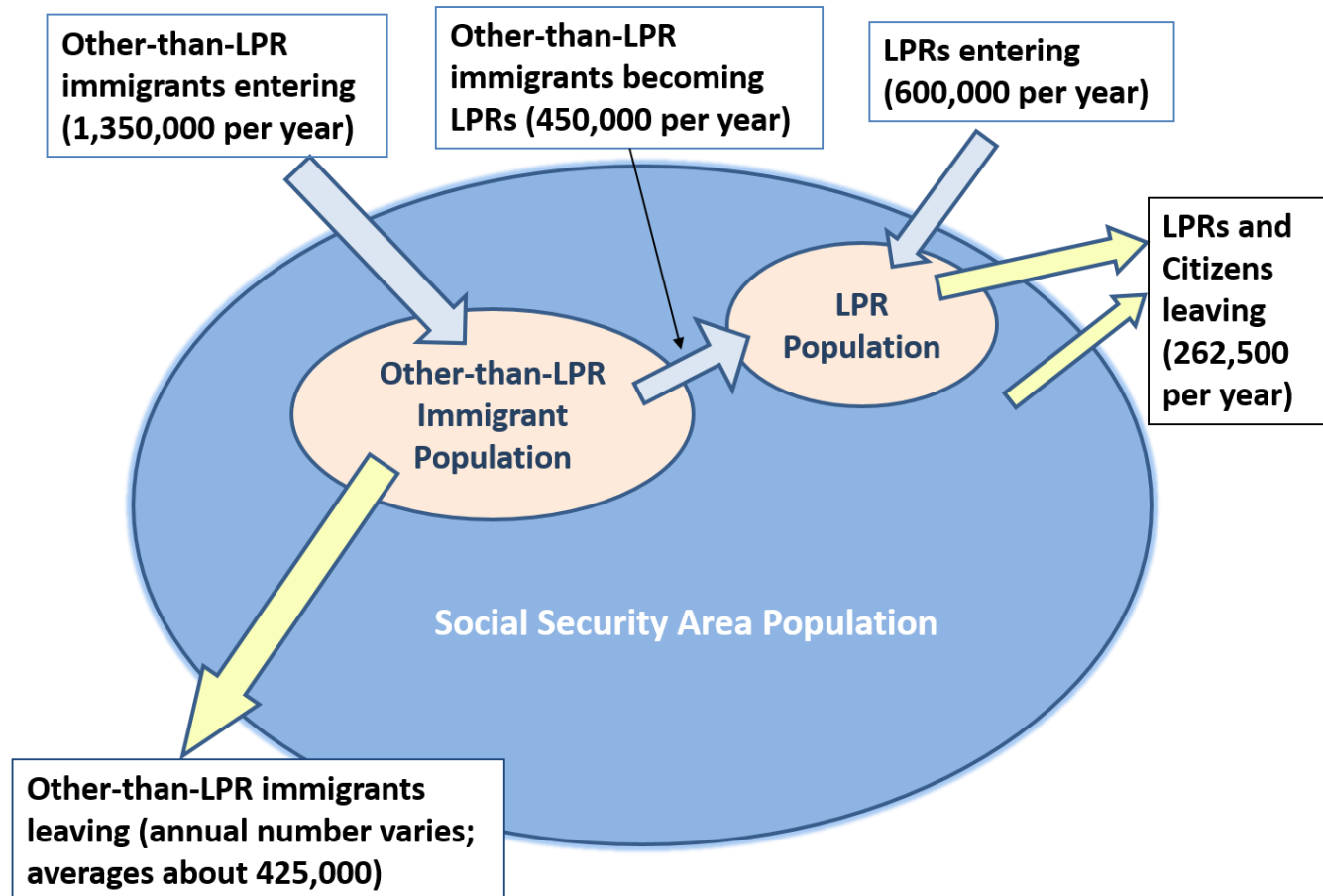
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- **Adjustments of status (transfers):**
 - Individuals who adjust their status (transfer) from the other-than-LPR population to become LPRs.
- **They are counted in the number of LPR immigrants.**
- **They are counted in the number of other-than-LPR emigrants.**

Immigration Flows

2018 Trustees Report, Intermediate Assumptions

Modeling Immigration Flows





Other-than-LPR Population

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□ Never authorized

Those that were never authorized to enter the Social Security area.

□ Nonimmigrants

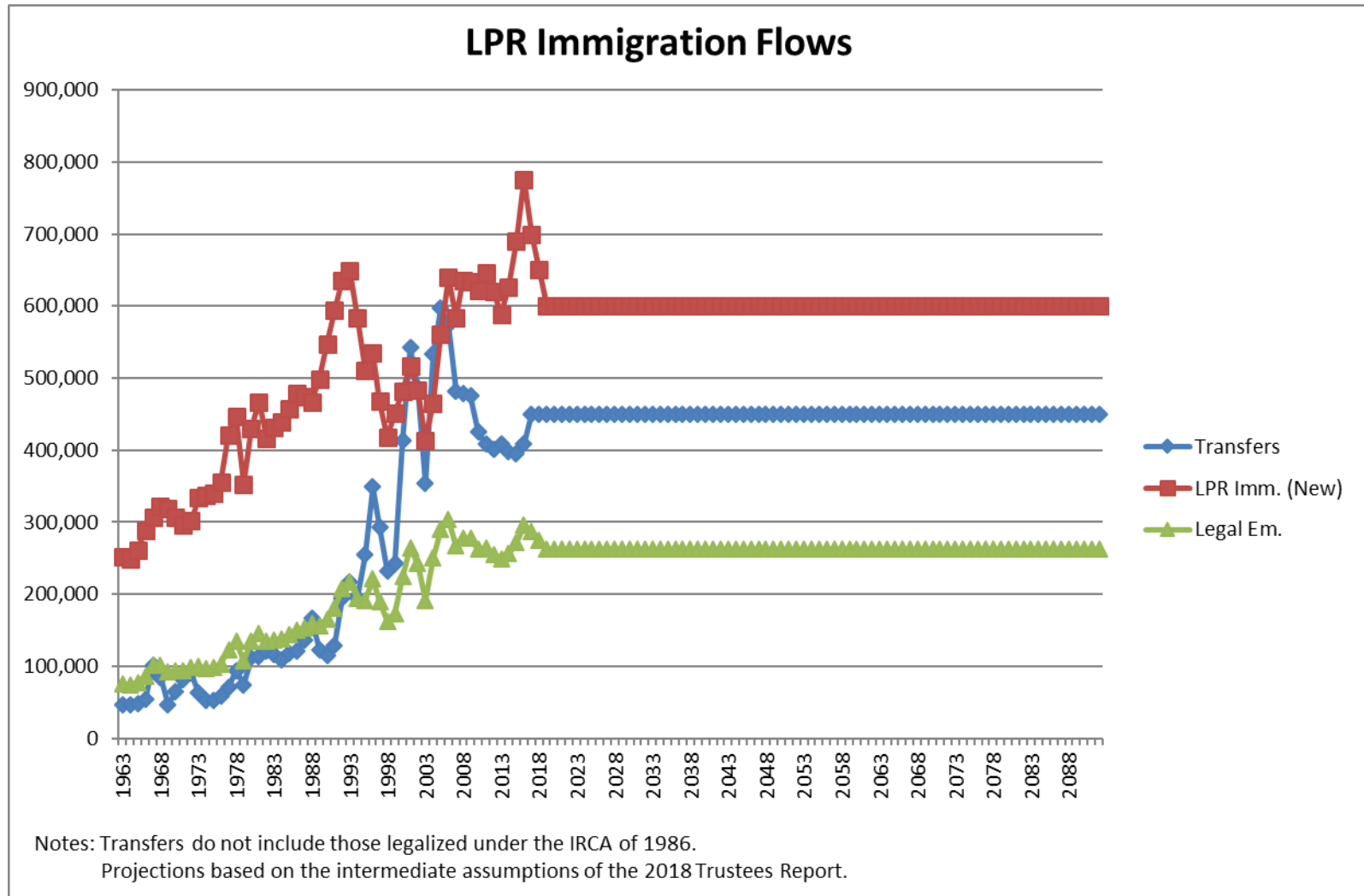
Those legally admitted for a limited period of time such as students, temporary worker, and exchange visitors.

□ Overstayers

Those that were nonimmigrants, but overstayed their visas.

LPR Immigration Flows

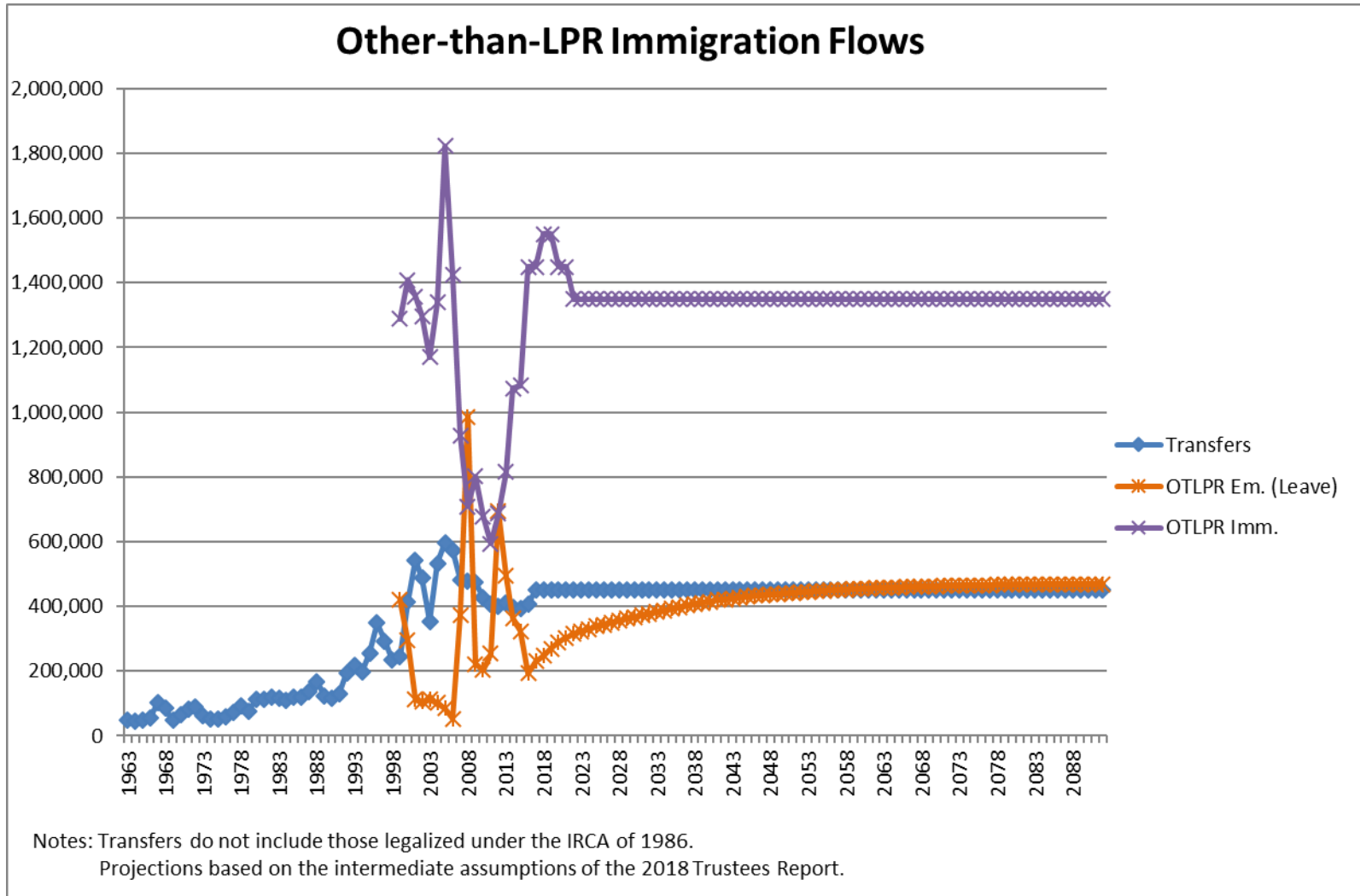
2018 Trustees Report, Intermediate Assumptions



Other-than-LPR Immigration Flows



2018 Trustees Report, Intermediate Assumptions





Projections – Distributions

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- All 5 immigration categories are projected by single year of age and sex.
- In general, a distribution is used to break out the assumed total.
- Annual distributions are constant for all categories, except OTL emigration.



Results – Population Stocks

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Total population



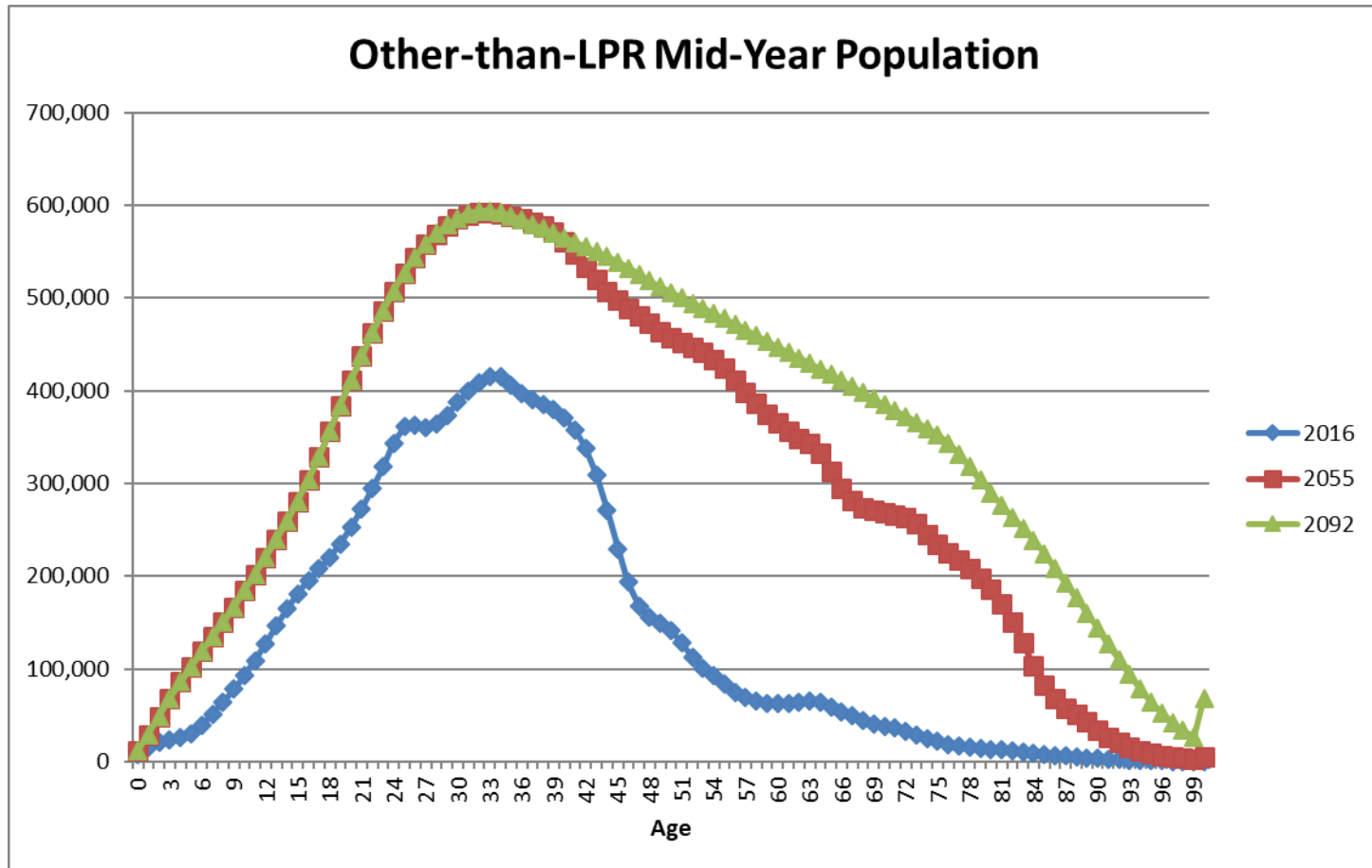
Foreign-born population



OTL population

Other-than-LPR Population

2018 Trustees Report, Intermediate Assumptions



Coverage and Earnings



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□ LPR immigrants:

- ▣ Assumed equally likely as US-born workers to be in the labor force, work in covered employment, and become insured for benefits.
- ▣ Average earnings assumed equal to the average for US-born workers.

□ Other-than-LPR immigrants:

- ▣ Assumed just as likely to be in the labor force (in general).
- ▣ Less likely to work in covered employment.
- ▣ Much less likely to become insured for benefits.
- ▣ Average earnings assumed lower than the average for US-born workers (varies by category).



Additional Issues

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- LPR immigration is limited by law
 - ▣ Generally, we do not anticipate changes in law
- Other-than-LPR immigration is more difficult to project
 - ▣ Past panels have suggested a rise in proportion to overall population size
 - ▣ But will “demand” for other-than-LPR change in the future?
 - ▣ Will the US be viewed as a land of relative opportunity?
 - ▣ Will other nations become more or less desirable, affecting their emigration?



More Information

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□ 2018 OASDI Trustees Report

<http://www.ssa.gov/OACT/TR/2018/tr2018.pdf>

□ Actuarial Note, Number 148

http://www.ssa.gov/OACT/NOTES/pdf_notes/note148.pdf

□ Actuarial Note, Number 151

http://www.ssa.gov/OACT/NOTES/pdf_notes/note151.pdf

□ Demographic Assumptions

http://www.ssa.gov/OACT/TR/2018/2018_Long-Range_Demographic_Assumptions.pdf

□ Model Documentation

http://www.ssa.gov/OACT/TR/2018/2018_LR_Model_Documentation.pdf